

Docket: : I.12-10-013
Exhibit Number : DRA-03
Commissioner : Florio
Admin. Law Judges : Darling/Dudney
DRA Witnesses : Burns, Logan



DIVISION OF RATEPAYER ADVOCATES
CALIFORNIA PUBLIC UTILITIES COMMISSION

Division of Ratepayer Advocates
Phase 2 Direct Testimony
Ratemaking Recommendations

San Francisco, California
September 10, 2013

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4 **A. Recommendations**

5 This exhibit presents the Division of Ratepayer Advocates' (DRA)
6 Phase 2 Direct Testimony in response to Southern California Edison's
7 (SCE) Phase 2 testimonies (Exhibits SCE-36, SCE-39 and SCE-40) and
8 San Diego Gas and Electric Company's (SDG&E) Phase 2 testimonies
9 (Exhibits SDGE-15, SDGE-16, SDGE-18 and SDGE-19) regarding the San
10 Onofre Nuclear Generating Station (SONGS), Units 2 and 3.

11 DRA makes the following ratemaking recommendations regarding
12 SCE and SDG&E's testimonies:

- 13 ➤ Traditional cost of service ratemaking principles do not apply
14 to the shutdown SONGS facility; the Commission should reject
15 SCE's SONGS-related ratemaking proposals.
- 16 ➤ Given the permanent shutdown of SONGS 2 & 3, DRA
17 recommends that SCE and SDG&E receive no interim rate
18 recovery for the failed Steam Generator Replacement Project
19 (SGRP), effective November 1, 2012 and the removal of
20 approximately \$590 million from interim rate recovery.
- 21 ➤ Given the permanent shutdown of SONGS 2 & 3, DRA
22 recommends that the SONGS 2 & 3 remaining net plant
23 (excluding the SGRP) of approximately \$610 million (\$1.2
24 billion less \$590 million) be removed from rate base as of
25 November 1, 2012. The utilities should be permitted to
26 recover 75% of the net plant amount over five years from
27 ratepayers, and earn no return on investment during the
28 amortization period.

Exhibit DRA-3

- 1 ➤ Regarding Operations and Maintenance (O&M) costs, the
2 utilities should be permitted to recover 75% of their recorded
3 O&M costs from June 1, 2013 through December 31, 2014.
- 4 ➤ Regarding employee severance costs, DRA recommends that
5 the utilities be permitted to recover 75% of their severance
6 costs from ratepayers.
- 7 ➤ Given the permanent shutdown of SONGS 2 & 3, DRA
8 recommends that SCE and SDG&E receive no cost recovery
9 for outstanding Construction Work in Progress (CWIP),
10 effective November 1, 2012.
- 11 ➤ Given the permanent shutdown of SONGS 2 & 3, DRA
12 recommends that Materials and Supplies (M&S) costs be
13 removed from rate base.
- 14 ➤ Given the permanent shutdown of SONGS 2 & 3, DRA
15 recommends that SCE and SDG&E receive a nuclear fuel
16 carrying cost rate based on the utilities' commercial paper
17 rate, and that cost recovery for unsold nuclear fuel should be
18 considered by the Commission after SCE has completed
19 resale activities.
- 20 ➤ DRA's ratemaking proposals are for ratemaking purposes;
21 they do not constitute a reasonableness review. The SCE and
22 SDG&E SONGS Memorandum Accounts should remain in
23 place so the Commission can determine reasonableness at a
24 later date. The reasonableness of SCE's procurement of the
25 replacement steam generators should be determined after
26 SCE has exhausted its dispute with its vendor, Mitsubishi
27 Heavy Industries.

1 **B. Discussion**

2 1. Traditional Cost-of-Service Principles Do Not Apply To This
3 Out-of Service Plant

4 SCE argues that traditional cost-of-service principles should guide
5 the ratemaking treatment for SONGS Units 2 and 3.¹ SCE claims that it
6 should recover its prudently-incurred capital investment in SONGS, plus a
7 fair rate of return on that capital, over the useful life of the asset. In the
8 case of early retirement of an asset such as SONGS, the cost recovery
9 should be adjusted to reflect a shortened amortization period and a
10 reduced rate of return, according to SCE. SCE further discusses the
11 relationship between advance funding of capital investments by investors
12 and their recovery of that funding through the revenue requirement
13 (depreciation, taxes, and return). SCE includes this key statement in its
14 discussion:

15 The Commission should allow SCE to recover all
16 prudently incurred capital investments in
17 SONGS.²

18 Similar to most facilities constructed for the purpose of serving
19 investor-owned utility customers, capital funding of the SONGS project
20 was provided by investors. A large complex project such as SONGS
21 requires ongoing capital investments, such as basic facility improvements
22 and major plant overhauls. All of these capital investments are tracked in
23 accounting systems over the assets' lives and decrease in "book value"
24 based on accumulated depreciation. At any point in time, the "net
25 investment" in utility facilities reflects the original cost of the various
26 components, less their accumulated depreciation. The net investment, or

¹ Exh. SCE-40, pp. 3-4.

² Exh. SCE-40, p. 6.

Exhibit DRA-3

1 rate base, is the value used to apply the “shareholder return” in the
2 revenue requirement formula.

3 SCE discusses the future Phase 3 prudence review of the
4 Replacement Steam Generator Project (RSG) and argues that the
5 Commission should, in the meantime, find that the capital investment was
6 prudent and should be recovered through rates.³ The RSG original cost
7 totaled \$768.5 million (nominal dollars, 100% share cost).⁴

8 Investment in utility facilities is not done rendered exclusively for the
9 benefit of shareholders. Infrastructure must be constructed and maintained
10 to provide basic utility service to customers. The “regulatory compact”
11 assumes that the cost of these investments should be recovered from a
12 utility’s customers, including a reasonable rate of return for shareholders⁵.
13 The compact further assumes that for investments to be eligible for
14 inclusion in rate base, they should reflect reasonable or “prudent” costs.
15 Demonstrating the reasonableness of costs and prudence of utility actions
16 is the responsibility utility management. A “reasonableness review” by the
17 regulatory body may include some or all of the following:

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- Cost review of a particular investment;
 - Prudence review of management actions and or decisions;
 - Choice of an investment compared to reasonable alternatives;
 - Whether an investment is “used and useful”;
 - Operational or administrative review of a particular activity, such as procurement contracts;
 - Other issues as determined by the regulatory body.

³ Exh. SCE-40, p. 9.

⁴ Exh. SCE-6, p. 3.

⁵ The rate of return reflects the cost of debt and equity financing.

Exhibit DRA-3

1 The Commission has made it clear that Phase 3 of this proceeding
2 will address the reasonableness of the RSG project. Phase 2 is to address
3 the ratemaking treatment for SONGS for the period from November 1,
4 2012 onward, with particular focus on the value of SONGS, if any, which
5 should remain in rates.

6 SONGS has been out of service since February 1, 2012. SCE
7 announced the permanent retirement of SONGS on June 7, 2013, and for
8 the purposes of this proceeding, SCE recommends that the Commission
9 treat SONGS as retired as of June 1, 2013.⁶

10 The Commission should reject SCE's ratemaking arguments
11 generally, and its SONGS proposals specifically. The Commission should
12 consider SONGS Units 2 and 3 retired as of November 1, 2012.⁷ All
13 historical capital investment related to generating power should be
14 considered no longer used and useful as of that date.⁸ SCE's proposed
15 retirement date of June 1, 2013 should be rejected because the SONGS
16 units were taken out of service in January 2012 and never returned to
17 commercial operational service. For the purposes of Phase 2, the
18 Commission may consider SCE's case for the reasonableness of any
19 expectation of a SONGS restart in Phase 3. This is because the issues
20 associated with a potential restart are inextricably linked to the complete
21 prudency review of the RSG project.⁹ The replacement steam generators
22 were in commercial operation for just under two years of their expected life
23 of up to 30 years.

⁶ Exh. SCE-40, p. 1.

⁷ Phase 3 may consider a retirement date earlier than November 1.

⁸ Phase 3 may consider a retirement date earlier than November 1.

⁹ The Nuclear Regulatory Commission (NRC) has yet to issue a staff report or conduct evidentiary hearings on SCE's October 2012 Restart Plan for Unit 2.

1 DRA's net investment ratemaking recommendation assumes \$0
2 value for the failed Replacement Steam Generator (RSG) Project. SCE's
3 customers should not be financially responsible for the failed RSG project,
4 at least beginning November 1, and potentially earlier.¹⁰ SCE posits
5 several theories purporting to make its customers liable for the failed
6 project: SONGS was a benefit-producing power plant for several years;
7 SONGS' early retirement is *counter-balanced* in the generation portfolio by
8 fully-depreciated long-working assets such as hydro power plants;
9 investors *must be* made whole in order to ensure future capital attraction;
10 etc. All of these arguments should be rejected. The primary evidence is the
11 fact that SONGS 2 and 3 were not operating for nine months prior to
12 November 1, 2012 *and* there is no evidence that *either unit* would
13 eventually operate.¹¹ There is certainly no evidence before the
14 Commission at this time, and SCE arguments are off the mark when it
15 comes to these particular assets and the relevant facts and circumstances.
16 The basic fact is that the replacement steam generators were in
17 commercial operation for less than two years. This fact is unique to the
18 premature closure of SONGS 2 & 3; there is no other comparable past
19 precedent. Therefore, cost recovery will need to be considered on the
20 merits and evidence unique to the circumstances of this case.

21 2. SONGS Net Investment and Rate Recommendation

22 On June 7, 2013, SCE announced the permanent shutdown of
23 SONGS 2 & 3.¹² On June 12, 2013, SCE formally notified the U.S.
24 Nuclear Regulatory Commission (NRC) that it was permanently shutting

¹⁰ To be determined by the Commission in Phase 3.

¹¹ SCE can present its evidence of potential restart in Phase 3.

¹² <http://www.songscommunity.com/news2013/news060713.asp>

Exhibit DRA-3

1 down SONGS 2 & 3.¹³ SONGS 2 received its 40 year NRC license in
2 February 1982.¹⁴ SONGS 3 received its 40 year NRC license in
3 November 1982.¹⁵

4 Exhibit SCE-39 shows an October 31, 2012 SONGS 2 & 3 total net
5 investment of \$1.253 billion.¹⁶ In response to a DRA data request, SCE
6 provided further detail on its October 31, 2012 SONGS 2 & 3 total net
7 investment, which shows a total of \$1.249 billion.¹⁷ SCE's data response
8 also shows an October 31, 2012 replacement steam generator (RSG) total
9 net investment of \$297.6 million, while SCE-36, Appendix A shows a
10 steam generator plant balance of \$590 million as of May 2013.

11 SCE's August 29, 2013 "Monthly Report in Compliance with I.12-10-
12 013" (SCE Monthly Report) provides some conflicting figures that should
13 be reconciled with the figures in SCE-39. SCE's Monthly Report shows a
14 Rate Base amount for Base Capital of \$637.2 million for end-of-month
15 June 2013.¹⁸ SCE's Monthly Report also shows a Steam Generator
16 Replacement Rate Base balance of \$456.3 million for end-of-month June
17 2013.¹⁹ SCE's Monthly Report from February 1, 2013 shows a Rate Base
18 amount for Base Capital of \$621.9 million for end-of-month October

¹³ <http://www.songscommunity.com/news2013/news061313.asp>

¹⁴ <http://www.nrc.gov/info-finder/reactor/sano2.html> SCE's NRC license for SONGS 2 expires in February 2022.

¹⁵ <http://www.nrc.gov/info-finder/reactor/sano3.html> SCE's NRC license for SONGS 3 expires in November 2022.

¹⁶ Exh. SCE-39 at p. 12, Table IV-5.

¹⁷ SCE response to DRA data request DRA-SCE-012, Q. 2.

¹⁸ SCE Aug. 29, 2013 Monthly Report in Compliance with I.12-10-013, SONGS 2&3 Memorandum Account Table, p. 1, ln. 4.

¹⁹ SCE Aug. 29, 2013 Monthly Report in Compliance with I.12-10-013, SONGS 2&3 Memorandum Account Table, p. 1, ln. 15.

Exhibit DRA-3

1 2012.²⁰ SCE's Monthly Report for February 1, 2013 shows a Steam
2 Generator Replacement Rate Base of \$494.6 million for end-of-month
3 October 2012.²¹ SCE's Monthly Reports provide authorized monthly and
4 total revenue requirement figures for both GRC costs and Steam
5 Generator Replacement costs.²² Exhibit SDGE-16 shows SDG&E's
6 SONGS 2 & 3 net investment of \$351.4 million as of October 31, 2012 and
7 \$342.2 million as of June 30, 2013.²³

8 SCE spends a significant portion of SCE-36 parsing what portions of
9 SONGS 2 & 3 should remain in service.²⁴ DRA's position is that with
10 SCE's decision to retire SONGS 2 & 3, the plant is no longer "used and
11 useful" and should be removed from rates and rate base, effective
12 November 1, 2012.²⁵ SONGS no longer generates electricity for
13 ratepayers and only the limited investment of dry cask storage should be
14 considered used and useful. SONGS 2 & 3 have not generated electricity
15 for ratepayers since January 2012.

16 Regarding recovery of SCE and SDG&E's net investment (excluding
17 the Steam Generator Replacement Project) in SONGS 2 & 3, DRA
18 recommends that the utilities should be permitted to recover 75% of the
19 net plant amount from ratepayers over five years, and earn no return on

²⁰ SCE Feb. 1, 2012 Monthly Report in Compliance with I.12-10-013, SONGS 2&3 Memorandum Account Table, p. 1, ln. 4.

²¹ SCE Feb. 1, 2012 Monthly Report in Compliance with I.12-10-013, SONGS 2&3 Memorandum Account Table, p. 1, ln. 15.

²² SCE Monthly Report in Compliance with I.12-10-013, SONGS 2&3 Memorandum Account Table, p. 2, ln. 50.

²³ Exh. SDGE-16, p. 6, Table IV-4.

²⁴ Exh. SCE-36 at 5.

²⁵ While DRA recommends removing SONGS 2 & 3 from rate base and rates effective November 1, 2012, DRA reserves the right to pursue removing SONGS 2 & 3 from rate base and rates effective January 31, 2012.

Exhibit DRA-3

1 investment during the amortization period. The 75% figure approximates
2 the useful life of SONGS 2 & 3; i.e., 30 years out of a NRC licensed life of
3 40 years. The five year amortization period is roughly half of the remaining
4 time on the SONGS 2 & 3 NRC licenses. The Utilities should not earn a
5 return on investment during the amortization period since (1) SONGS 2 &
6 3 no longer provide electricity, capacity or value to ratepayers, (2) under
7 DRA's proposal, the utilities would be receiving accelerated recovery of
8 75% of their remaining net investment and (3) SCE has already taken "a
9 charge in the second quarter [2013] of between \$450 million and \$650
10 million before taxes (\$300 million - \$425 million after tax), in accordance
11 with accounting requirements."²⁶

12 Regarding recovery of SCE's net investment in the Steam Generator
13 Replacement Project (SGRP), DRA recommends that given the permanent
14 shutdown of SONGS 2 & 3, SCE and SDG&E receive interim rate recovery
15 for the failed Steam Generator Replacement Project (SGRP), effective
16 November 1, 2012.²⁷ With SCE's announcement of the retirement of
17 SONGS 2 & 3, principally caused by the failure of the replacement steam
18 generators, SCE should seek cost recovery through its insurance carriers
19 and Mitsubishi Heavy Industries, the vendor of the replacement steam
20 generators, for recovery of the remaining investment in its replacement
21 steam generators, not ratepayers.

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²⁶ Edison International press release, June 7, 2013, "Southern California Edison Announces Plans to Retire San Onofre Nuclear Generating Station", http://edison.com/investors/ir_news.asp?id=8142

²⁷ While DRA recommends removing the SONGS 2 & 3 replacement steam generators from interim rates effective November 1, 2012, DRA reserves the right to pursue removing the SONGS 2 & 3 replacement steam generators from interim rates effective January 31, 2012.

1 3. SONGS O&M Rate Recommendation

2 While SCE’s testimony states that “SCE is not requesting recovery
3 of O&M expenses in this phase of this proceeding”,²⁸ SCE does provide a
4 SONGS O&M cost forecast from 2013 through 2020.²⁹ SCE suggests
5 shifting cost recovery of much of the SONGS O&M costs to the Nuclear
6 Decommissioning trust funds. SCE proposes to use O&M cost savings to
7 offset the existing undercollection in SCE’s ERRA balancing account.

8 SCE proposes to reduce its SONGS employee headcount to 575
9 employees by September 2013, with another reduction to 400 employees
10 in 2014.³⁰ Of the 575 employees forecast for September 2013, SCE’s
11 estimate includes 300 security-related employees, a number that is
12 excessive for a non-functioning power plant.³¹ SCE did not provide any
13 revised non-labor O&M expense estimates in its testimony.³²

14 Regarding O&M costs, DRA recommends that the utilities should be
15 permitted to recover 75% of their recorded O&M costs from June 1, 2013
16 through December 31, 2014. DRA’s SONGS O&M cost sharing proposal
17 is designed to give the utilities an incentive to efficiently manage their labor
18 and non-labor costs. It also reflects a sharing of costs based on the time
19 frame that the facility operated compared to its expected service life.
20 SCE’s O&M forecast appears to be excessive in the short-term for a non-
21 functioning power plant, and SCE should be expected to reduce O&M
22 costs as SONGS enters SAFSTOR O&M mode.

²⁸ Exh. SCE-40, p. 20.

²⁹ Exh. SCE-40, p. 17, Table IV-2, ln. 7.

³⁰ Exh. SCE-39, p. 15.

³¹ Exh. SCE-39, p. 16, Table V-7.

³² Exh. SCE-39, p. 16.

1 The utilities should not be permitted to use the O&M cost savings to
2 offset the existing undercollection in their ERRA balancing accounts. The
3 more appropriate ratemaking treatment is to reduce the utilities O&M rate
4 recovery as O&M costs fall, and increase reasonable ERRA costs
5 separately, if needed. With the permanent shutdown of SONGS 2 & 3,
6 SCE and SDG&E are no longer buying or generating “replacement” power
7 for SONGS, they are now replacing the lost generation from SONGS.

8 4. SONGS Employee Severance Rate Recommendation

9 While SCE’s testimony discusses reduced SONGS staffing levels,³³
10 it does not appear to address employee severance costs. The August 29,
11 2013 “Monthly Report in Compliance with I.12-10-013” includes the
12 following footnote: “2. Severance costs (SCE share) included in Line No.
13 28 for 2012 reflect an accrued amount of \$36.0 million, however \$32.7
14 million has been paid out as of January 31, 2013.”³⁴

15 In SCE’s Test Year 2012 General Rate Case, SCE proposed to keep
16 for shareholders half of the net O&M savings from planned personnel
17 reductions, while DRA and TURN argued that 100% of the net O&M cost
18 savings should go to ratepayers.³⁵ The net O&M savings would include
19 severance costs. The Commission ultimately adopted SCE’s requested
20 Test Year 2012 nuclear O&M forecast of \$270.5 million, “*subject to offset*
21 *from recorded savings associated with implementation of the identified*
22 *workforce reductions.*”³⁶

³³ Exh. SCE-39, pp. 15-16.

³⁴ SCE Aug. 29, 2013 Monthly Report in Compliance with I.12-10-013, SONGS 2&3 Memorandum Account Table, p. 2, fn. 2.

³⁵ D.12-11-051, p. 32.

³⁶ D.12-11-051, p. 33 (emphasis added).

1 Regarding SONGS employee severance costs, DRA recommends
2 that the utilities be permitted to recover 75% of their severance costs from
3 ratepayers, with the remaining 25% of severance costs the responsibility of
4 shareholders. DRA's employee severance sharing proposal is designed to
5 give the utilities an incentive to provide reasonable severance costs. It
6 also reflects the 75% of the time that the facility operated based on its
7 expected service life. SONGS employee severance costs from SCE's
8 2012 GRC are intertwined with the later employee severance costs
9 associated with the permanent shutdown of SONGS 2 & 3.

10 5. SONGS CWIP Rate Recommendation

11 SCE discusses its proposed ratemaking treatment for Construction
12 Work in Progress (CWIP) in Exhibit SCE-40. Essentially SCE argues that
13 that CWIP "necessary to support current operations or [that] will be
14 necessary to support the transition to decommissioning" should "remain in
15 CWIP until the project is placed into service, at which point it should be
16 added to rate base where it is eligible to earn SCE's full authorized
17 return."³⁷ SCE proposes that capital in CWIP associated with projects that
18 were cancelled as a result of SCE's decision to retire SONGS "should be
19 amortized over a 5-year period and should earn a debt-like return of
20 5.54%."³⁸ SCE estimates that its total net investment in CWIP is \$192
21 million as of October 21, 2012 and \$230 million as of May 31, 2013.³⁹
22 SCE estimates that its required net investment in CWIP is \$192 million as
23 of October 31, 2012 and \$71 million as of May 31, 2013.⁴⁰ SDG&E

³⁷ Exh. SCE-40, pp. 9-10.

³⁸ Exh. SCE-40, p. 10.

³⁹ Exh. SCE-39, p. 14, Table IV-6.

⁴⁰ Exh. SCE-39, p. 14, Table IV-6.

Exhibit DRA-3

1 estimates that its total remaining CWIP as of October 31, 2012 was \$41.4
2 million and was \$54.4 million as of June 30, 2013.⁴¹

3 Given the permanent shutdown of SONGS 2 & 3, DRA recommends
4 that SCE and SDG&E receive no cost recovery for outstanding CWIP,
5 effective November 1, 2012. The Utilities should receive no cost recovery
6 for outstanding CWIP since (1) SONGS 2 & 3 no longer provide electricity,
7 capacity or value to ratepayers, and (2) SCE has already taken “a charge
8 in the second quarter [2013] of between \$450 million and \$650 million
9 before taxes (\$300 million - \$425 million after tax), in accordance with
10 accounting requirements.”⁴² CWIP balances were never placed into
11 commercial operation, were never “used and useful” and therefore, should
12 not be recoverable from ratepayers; utility shareholders assume the risk of
13 recovery or loss of their capital investments. With the permanent
14 shutdown of SONGS 2 & 3, ratepayers are not required to reimburse the
15 utilities for capital investments that are no longer needed and were never
16 used and useful. SONGS no longer generates electricity for ratepayers
17 and has not generated electricity for ratepayers since January 2012.

18 6. SONGS M&S Rate Recommendation

19 SCE states that it had approximately \$100 million in SONGS-related
20 Materials & Supplies (M&S) as of October 31, 2012 and May 31, 2013.⁴³
21 According to SCE, the company “earns its full authorized rate of return on
22 the value of its M&S inventory, and this value is not depreciated ratably
23 over time...SCE proposes to begin amortizing the M&S inventory in 2015”

⁴¹ Exh. SDGE-16, p. 5, Table IV-3.

⁴² Edison International press release, June 7, 2013, “Southern California Edison Announces Plans to Retire San Onofre Nuclear Generating Station”, http://edison.com/investors/ir_news.asp?id=8142

⁴³ Exh. SCE-36, p. 14, Table IV-6.

1 along with salvaging what it can in the meantime.⁴⁴ SDG&E states its
2 M&S levels were approximately \$10 million as of the same dates.⁴⁵

3 Given the permanent shutdown of SONGS 2 & 3, DRA recommends
4 that Materials and Supplies (M&S) costs be removed from rate base. With
5 a non-operational power plant, the SONGS M&S are no longer used and
6 useful. The utilities should aggressively salvage what they can of M&S.

7 7. SONGS Nuclear Fuel Rate Recommendation

8 SCE states that its nuclear fuel net investment was \$466 million as
9 of October 31, 2012 and was \$471 million as of May 31, 2013.⁴⁶ SDG&E
10 states that its nuclear fuel net investment was \$115 million as of October
11 31, 2012 and \$115.7 million as of May 31 and June 20, 2013,
12 respectively.⁴⁷ SCE's testimony offers a nuclear fuel ratemaking proposal;
13 essentially SCE will attempt to sell its redundant inventory and amortize
14 what cannot be sold at a later date.⁴⁸ SCE proposes that the nuclear fuel
15 carrying costs be based on "the cost of five-year debt, fixed at the
16 beginning of June 1, 2013."⁴⁹ SCE's forecast of nuclear fuel inventory
17 carrying costs is in the \$1-3 million per year range from 2013 to 2015, but
18 then peaks at \$22 million in 2018.⁵⁰

19 Given the permanent shutdown of SONGS 2 & 3, DRA recommends
20 that SCE and SDG&E receive a nuclear fuel carrying cost rate based on

⁴⁴ Exh. SCE-40, p. 11.

⁴⁵ Exh. SDGE-16, p. 6, Table IV-4.

⁴⁶ Exh. SCE-36, p. 14, Table IV-6.

⁴⁷ Exh. SDGE-16, p. 6, Table IV-4.

⁴⁸ Exh. SCE-40, pp. 11-12.

⁴⁹ Exh. SCE-40, p. 15. SDG&E's nuclear fuel inventory ratemaking proposal mirrors SCE's proposal. SDGE-18, pp. 7-8.

⁵⁰ Exh. SCE-40, p. 17, Table IV-2, ln. 8.

Exhibit DRA-3

1 the utilities' commercial paper rate, and that cost recovery for unsold
2 nuclear fuel should be considered by the Commission after SCE has
3 completed resale activities. The utilities should not be permitted to receive
4 their five year debt rate as a nuclear fuel carrying cost: SCE's proposal
5 that ratepayers pay \$20 million in nuclear fuel carrying costs in 2017 and
6 an additional \$22 million in 2018, 5 years after the shutdown of SONGS 2
7 & 3, makes little sense. Permitting the utilities to recover the commercial
8 paper rate for their nuclear fuel inventory will give them an incentive to
9 properly maintain their nuclear fuel inventory and move quickly to sell what
10 can be sold. After resale activities are completed, then the Commission
11 should consider the appropriate ratemaking treatment for unsold nuclear
12 fuel.

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QUALIFICATIONS AND PREPARED TESTIMONY
OF
TRUMAN L. BURNS

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- Q.1 Please state your name and business address.
- A.1 My name is Truman L. Burns. My business address is 505 Van Ness Avenue, San Francisco, California, 94102.
- Q.2 By whom are you employed and in what capacity?
- A.2 I am employed by the California Public Utilities Commission as Program and Project Supervisor in the Division of Ratepayer Advocates Energy Cost of Service and Natural Gas Branch.
- Q.3 Briefly describe your educational background and work experience.
- A.3 I received a B.A. in Political Science and English and a M.A. in Political Science, State Politics and Policy Specialization, from the University of California, Davis. I received a J.D. from the University of San Francisco, and am a member of the California Bar. I joined the CPUC's Special Economics Projects Branch in 1986. During my employment with the CPUC, I have performed various tasks, and have spent most of my time on electric utility regulation. I have testified before the Commission related to PG&E's Diablo Canyon nuclear power plant (steam generator replacement cost effectiveness, nuclear decommissioning trust funds, target capacity factor, long-term operating costs, utility retained generation capital and operating costs) Humboldt Bay Unit No. 3 nuclear power plant (decommissioning trust funds and decommissioning costs) and Southern California Edison's San Onofre Units 2 & 3 (utility retained generation capital and operating costs) and Unit 1 nuclear power plant (environmental costs and rate base recovery). I have also testified before the Atomic Safety and Licensing Board of the U.S. Nuclear Regulatory Commission regarding PG&E's financial qualifications requirements for an independent spent fuel storage installation (ISFSI), and was appointed to the National Association of Regulatory Utility Commissioners Staff Subcommittee on Nuclear Issues-Waste Disposal in 2004. I previously testified in Phase 1 of the OII.
- Q.4 What is the purpose of your testimony?
- A.4 I am responsible for sections A and B.2-B.7 in Exhibit DRA-3.
- Q.5 Does that complete your prepared testimony?
- A.5 Yes, it does.

1 **QUALIFICATIONS AND PREPARED TESTIMONY**
2 **OF**
3 **SCOTT LOGAN**

4 Q.1 Please state your name and business address.

5 A.1 My name is Scott Logan. My business address is 505 Van Ness
6 Avenue, San Francisco, California, 94102.

7 Q.2 By whom are you employed and in what capacity?

8 A.2 I am employed by the California Public Utilities Commission as
9 Public Utilities Regulatory Analyst V in the Division of Ratepayer
10 Advocates Energy Cost of Service and Natural Gas Branch.

11 Q.3 Briefly describe your educational background and work experience.

12 A.3 I received a B.A. in Economics from San Francisco State University
13 in 1985. I joined the Division of Ratepayer Advocates of the
14 California Public Utilities Commission in 1986. I have worked on
15 electricity and energy matters since that time, including, but not
16 limited to, electric generation Operation and Maintenance expenses,
17 generation capital expenditures, energy efficiency programs,
18 resource planning, long-term procurement and planning (LTPP),
19 transmission planning, nuclear power plant seismic study costs and
20 project-specific Certificate of Public Convenience and Necessity
21 (CPUC) proceedings. I have testified in numerous Commission
22 proceedings. I previously testified in Phase 1 of the OII.

23 Q.4 What is the purpose of your testimony?

24 A.4 I am responsible for section B.1 in Exhibit DRA-3.

25 Q.5 Does that complete your prepared testimony?

26 A.5 Yes, it does.