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Exhibit Number : DRA-01  
Commissioner : Kim  
ALJ : Sandoval  
Witness : Burns



**DIVISION OF RATEPAYER ADVOCATES  
CALIFORNIA PUBLIC UTILITIES COMMISSION**

**Report on the Results of Operations  
for  
Southwest Gas Corporation  
General Rate Case  
Test Year 2014**

Executive Summary and Other Matters

San Francisco, California  
June 3, 2013

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1 **SOUTHWEST GAS CORPORATION**  
2 **EXECUTIVE SUMMARY AND OTHER MATTERS**

3 **I. OVERVIEW: THE DIVISION OF RATEPAYER ADVOCATES**  
4 **REDUCES SOUTHWEST GAS CORPORATION'S PROPOSED**  
5 **RATE INCREASES FOR ITS CALIFORNIA RATEPAYERS**

6 The Division of Ratepayer Advocates (DRA)  
7 submits its exhibits in response to Southwest Gas  
8 Corporation's (SWG or Southwest) Test Year (TY)  
9 2014 General Rate Case (GRC) Application No.  
10 (A.) 12-12-024. In its application, SWG seeks  
11 revenue changes related to TY 2014 and Post-Test  
12 Years 2015 through 2018 for gas operations in its  
13 three California ratemaking jurisdictions—the Southern California Division,  
14 Northern California Division and South Lake Tahoe District. SWG requests that  
15 the changes in rates and charges for gas service be effective on January 1, 2014.

16 SWG is seeking to establish rates and charges for the provision of natural  
17 gas service in California at just and reasonable levels to provide an opportunity to  
18 earn a fair and reasonable rate of return on its investment. This general rate case  
19 only addresses the revenues derived from base rates, and does not address  
20 revenues and expenses related to the natural gas commodity.

21 For TY 2014, SWG seeks a \$5.6 million (9%) operating margin increase for  
22 the Southern California Division, a \$3.2 million (21%) increase for the Northern  
23 California Division, and a \$2.8 million (45%) increase for the South Lake Tahoe  
24 District, relative to current Commission-authorized levels. SWG has asked for  
25 additional revenues to cover higher costs associated with: the cost of capital (rate  
26 of return on infrastructure investment); pensions and benefits expenses; operating  
27 and maintaining its gas systems (e.g., associated with meters, mains, and  
28 services); customer-related expenses (e.g., meter reading, customer records and  
29 collection, and responding to customer inquiries); administrative and general

**DRA recommends:**

- a \$0.4 million (-1%) decrease in 2014 revenues for the Southern California Division;
- a \$0.7 million (5%) increase in 2014 revenues for the Northern California Division; and
- a \$0.8 million (13%) increase in revenues for the South Lake Tahoe District.

1 expenses (e.g., employee salaries, insurance, and outside contractors); and rate  
2 base (e.g., net infrastructure investment).

3 Based on its independent review of SWG's cost estimates, DRA  
4 recommends:

- 5 ➤ a \$0.4 million (-1%) decrease in TY 2014 for the Southern  
6 California Division;
- 7 ➤ a \$0.7 million (5%) increase in TY 2014 for the Northern  
8 California Division; and
- 9 ➤ a \$0.8 million (13%) increase for the South Lake Tahoe District.

10 In addition to its TY 2014 rate increase request, SWG proposes additional  
11 revenue increases in four subsequent years—2015, 2016, 2017 and 2018. DRA  
12 recommends a more equitable and transparent indexing mechanism that would  
13 yield more modest increases during the four attrition years compared to SWG's  
14 request.

15 **II. THE COMMISSION SHOULD ADOPT DRA'S TEST YEAR**  
16 **2014 AND 2015-2018 POST-TEST YEAR**  
17 **RECOMMENDATIONS IN THEIR ENTIRETY**

18 This exhibit presents DRA's: (1) executive summary regarding SWG's TY  
19 2014 and post-Test Year 2015-2018 proposals; and (2) a recommendation  
20 regarding a phase-in approach to the adopted rate increase for the South Lake  
21 Tahoe District.

22 **A. Southwest Gas Seeks a \$5.6 Million (9%) Increase for its**  
23 **Southern California Division, a \$3.2 Million (21%) Increase**  
24 **for its Northern California Division, and a \$2.8 Million (46%)**  
25 **Increase for its South Lake Tahoe District in 2014**

26 As shown in Table 1-1 below, SWG is requesting a total of \$94.7 million in  
27 operating margin<sup>1</sup> in TY 2014 for its three California ratemaking jurisdictions,

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<sup>1</sup> Operating margin refers to the revenues derived from base rates, excluding revenues and expenses related to the natural gas commodity. Natural gas commodity-related revenues and expenses are subject to a separate purchased gas cost adjustment

(continued on next page)

1 which represents a \$11.6 million (14%) increase relative to 2009 levels. This  
 2 consists of a \$5.6 million (9%) increase in the Southern California Division, a \$3.2  
 3 million (21%) increase in the Northern California Division, and a \$2.8 million (or  
 4 45%) increase in the South Lake Tahoe District.

5 **Table 1-1**  
 6 **SWG is Seeking \$94.7 Million in 2009 Operating Margin**  
 7 **for its Three California Ratemaking Jurisdictions,**  
 8 **an \$11.6 Million (or 14%) Increase Compared to 2009 Levels**  
 9 **(in Thousands of Dollars)**

Jurisdiction (a)	SWG's Proposed 2014 Operating Margin (b)	2009 Operating Margin (c)	\$ Increase over 2009 Operating Margin (d=b-c)	% Increase over 2009 Operating Margin (e=d/c)
Southern CA Division	\$67,452.1	\$61,896.9	\$5,555.2	8.9%
Northern CA Division	\$18,391.1	\$15,154.7	\$3,236.4	21.4%
South Lake Tahoe District	\$8,871.3	\$6,109.6	\$2,761.7	45.2%
<i>Total</i>	\$94,714.5	\$83,161.2	\$11,553.3	13.9%

10 The major drivers impacting all three California ratemaking jurisdictions are  
 11 the cost of capital,<sup>2</sup> operations and maintenance expenses,<sup>3</sup> customer-related  
 12 expenses,<sup>4</sup> administrative and general expenses,<sup>5</sup> pensions and benefits  
 13 expenses,<sup>6</sup> system allocable (corporate) costs<sup>7</sup> and/or plant additions.<sup>8</sup>

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mechanism and are not included in GRC base revenues.

<sup>2</sup> The rate of return on rate base, or net infrastructure investment.

<sup>3</sup> These expenses reflect the cost of activities such as maintenance of meters, mains, services, and regulator stations and performing leak surveys and repairs.

<sup>4</sup> These expenses reflect the cost of activities such as meter reading, customer records and collection, providing customer service and responding to customer inquiries.

<sup>5</sup> These expenses include general costs such as the cost of insurance, outside services and employee salaries.

<sup>6</sup> This includes the cost of medical insurance and funding levels for deferred executive compensation and a supplemental executive retirement plan.

<sup>7</sup> System Allocable (total company) costs include expenses, plant additions, and depreciation expense and reserve, which are then allocated to the utility's three California  
 (continued on next page)



1 **C. DRA Recommends Lower TY 2014 Operating Margins**  
 2 **Compared to SWG’s Request**

3 SWG’s TY 2014 request exceeds DRA’s recommendation by \$10.5 million,  
 4 or 12%. The difference between DRA’s recommended and SWG’s proposed  
 5 operating margins for TY 2014 are shown in Table 1-3.

6 **Table 1-3**  
 7 **For SWG’s Three California Ratemaking Jurisdictions, DRA Recommends**  
 8 **a 2014 Operating Margin that is \$10.5 Million Lower than the Utility’s Request**  
 9 **(in Thousands of Dollars)**

Jurisdiction (a)	DRA Recommended (b)	SWG Proposed (c)	\$ Amount SWG > DRA (d=c-b)	% Difference SWG > DRA (e=d/b)
Southern CA Division	\$61,484.9	\$67,452.1	\$5,967.2	10%
Northern CA Division	\$15,866.1	\$18,391.1	\$2,525.0	16%
South Lake Tahoe District	\$6,904.6	\$8,871.3	\$1,966.7	3%
<i>Total</i>	\$84,255.6	\$94,714.5	\$10,458.9	12%

10 **D. DRA Recommends Lower 2015-2018 Post-Test Year Operating**  
 11 **Margin Increases Compared to SWG’s Request**

12 SWG is requesting approval of a Post-Test Year Ratemaking (PTYR)  
 13 mechanism which would result in annual increases to 2015-2018 Post-Test Year  
 14 operating margins of 2.95% for Southern and Northern California and South Lake  
 15 Tahoe. SWG proposes an additional attrition amount for its proposed accelerated  
 16 replacement of Aldyl-A main and service lines. DRA is proposing a more equitable  
 17 and transparent indexing mechanism that would yield modest increases during the  
 18 four attrition years.

19 The differences between DRA’s recommended and SWG’s proposed 2015-  
 20 2018 estimated operating margin increases for the utility’s three California  
 21 ratemaking jurisdictions, given each parties’ respective proposed PTYR  
 22 mechanism, are shown in Table 1-4.

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**Table 1-4**  
**DRA is Recommending Lower and More Reasonable**  
**Post-Test Year Operating Margin Increases**  
**Compared to the SWG Requests for its Three California Ratemaking Jurisdictions**  
**(in Thousands of Dollars)**

Year (a)	DRA Recommended (b)	SWG Proposed (c)	\$ Amount SWG>DRA (d=c-b)
2015	\$1,011.1	\$3,088.5	\$2,077.4
2016	\$1,193.7	\$3,179.7	\$1,986.0
2017	\$1,123.9	\$3,273.5	\$2,149.6
2018	\$1,138.6	\$3,370.0	\$2,231.4
Total	\$4,467.4	\$12,911.7	\$8,444.3

6           The figures above are derived from DRA's and SWG's proposed PTYR  
7 mechanisms in conjunction with their respective forecasts of TY 2014 operating  
8 margins. Both DRA and SWG are seeking Commission approval of their  
9 respective PTYR mechanisms during 2015-2018, and not explicit approval of  
10 specific dollar amounts for annual Post-Test Year operating margin increases.<sup>9</sup>

11   **III.   RATE IMPACT ON THE UTILITY'S CALIFORNIA CUSTOMERS**

12           DRA's analysis indicates that if the Commission grants SWG's application,  
13 its customers would experience the following changes to their total gas bills  
14 (system average percentage increase): a 14.8% increase in the Southern  
15 California Division; an 18.9% increase in the Northern California Division; and a  
16 45.2% increase in the South Lake Tahoe District.

17           In contrast, if the Commission adopts DRA's recommended operating  
18 margins for TY 2014, DRA currently estimates<sup>10</sup> that SWG's customers would

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<sup>9</sup> As discussed in section VII below, DRA is recommending that the Commission adopt specific 2015-2018 forecasts of the All-Urban Consumer Price Index for the purposes of implementing DRA's proposed PTYR indexing mechanism. Therefore, DRA would not object to the authorization of specific dollar amounts for the Post-Test Years based on its recommended mechanism.

<sup>10</sup> A more precise determination of the rate impact on SWG's customers appears in DRA's Report on Revenue Allocation and Rate Design (Exhibit DRA-11).

1 experience the following approximate changes to their TY 2014 total gas bills  
2 (system average percentage increase): a 4.6% increase in the Southern  
3 California Division; a 10.6% increase in the Northern California Division; and an  
4 8.9% increase in the South Lake Tahoe District.

5 **IV. DRA’s ANALYSIS**

6 DRA is responding to SWG’s TY 2014 GRC application, A.12-12-024, with  
7 the issuance of its prepared testimony.

8 DRA’s team for this case consists of 10 persons responsible for the project  
9 coordination, support, financial review and analytical responsibilities needed to  
10 process SWG’s GRC application. DRA’s “Qualifications of Witnesses”  
11 attachments provide details on its multi-disciplinary team with backgrounds in  
12 engineering, accounting, economics, finance and policy.

13 DRA submits the following reports in support of its recommendations:

- 14 • Report on the Results of Operations Southwest Gas Corporation  
15 General Rate Case TY 2014 (Exhibits DRA-1 through DRA-8);
- 16 • Report on the Cost of Capital for Southwest Gas Corporation General  
17 Rate Case TY 2014 (Exhibit DRA-9);
- 18 • Report on the Results of Examination for Southwest Gas Corporation  
19 General Rate Case TY 2014 (Exhibit DRA-10);
- 20 • Report on Revenue Allocation and Rate Design for Southwest Gas  
21 Corporation General Rate Case TY 2014 (Exhibit DRA-11).

22 The appendix at the end of this exhibit shows the specific exhibits and  
23 subject matters for which each DRA witness is responsible.

24 **V. ORGANIZATION OF DRA’s SHOWING / SUMMARY OF**  
25 **DIFFERENCES**

26 This section: (1) indicates how DRA’s exhibits are organized; and (2) briefly  
27 highlights the major differences<sup>11</sup> between DRA and SWG with respect to the

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<sup>11</sup> Unless noted otherwise in this “Summary of Differences” section, the differences  
(continued on next page)

1 various elements of revenues, operating expenses, capital expenditures, and rate  
2 base.

**Exhibit DRA-01  
Executive Summary and Other Matters**

This exhibit provides a brief overview of SWG's request; presents the overall organization of DRA's exhibits; summarizes the differences between DRA's and SWG's Test Year 2014 and 2015-2018 Post-Test Year estimates; and addresses other matters such as Post-Test Year ratemaking and a phase-in proposal for the adopted rate increase in the South Lake Tahoe District.

3

**Exhibit DRA-02  
Summary of Earnings and Allocation Factors**

This exhibit compares DRA's and SWG's Summary of Earnings and the factors used to allocate total company (System Allocable) costs to the utility's California ratepayers in the Southern California Division, Northern California Division and South Lake Tahoe District.

- DRA recommends different gross revenue (or net-to-gross) multipliers because of differences with SWG regarding uncollectible rates, as discussed in Exhibit DRA-04.
- DRA does not take issue with the 4-Factor percentages that SWG developed and proposes in this rate case.

4

**Exhibit DRA-03  
Billing Determinants**

This exhibit addresses issues regarding sales and customer forecasts for TY 2014. DRA reviewed SWG's sales and customer forecasts, developed its own analysis and determined that there were insignificant differences with the Company. DRA agrees with SWG's sales and customer forecasts.

5

**Exhibit DRA-04  
Gas Supply and Distribution, Customer Accounts, Customer Service &  
Information Expenses**

This exhibit addresses issues regarding SWG's gas supply and distribution, customer accounts and customer service & information O&M expenses for TY 2014.

- For the Southern California Division, DRA recommends adjustments of \$589,000 to SWG's request for \$9.9 million for Distribution.

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between DRA's and SWG's forecasted expenses are expressed in constant 2011 dollars and without labor loading, while differences in forecasted plant additions, depreciation, and rate base are expressed in nominal (2012-2014) dollars.

- For the Northern California Division, DRA recommends adjustments of \$161,000 to SWG's request for \$1.4 million for Distribution.
- For the South Lake Tahoe District, DRA recommends adjustments of \$418,000 to SWG's request for \$1.9 million for Distribution.

DRA's adjustments are primarily due to differences regarding forecasting methodology, and using more recent data where appropriate.

1

**Exhibit DRA-05  
Administrative and General Expenses, Pensions & Benefits**

This exhibit addresses issues regarding SWG's administrative and general (A&G) expenses for TY 2014.

- For direct A&G expenses in the Southern California Division, DRA recommends adjustments of \$49,360 to SWG's request for \$1.0 million.
- For direct A&G expenses in the Northern California Division, DRA recommends adjustments of \$1,211 to SWG's request for \$163,845.
- For direct A&G expenses in the South Lake Tahoe District, DRA recommends adjustments of \$34 to SWG's request for \$89,252.
- For total company System Allocable (before allocation) A&G expenses, DRA recommends adjustments of \$1.7 million to SWG's request for \$84.9 million.

DRA's adjustments are primarily due to differences regarding forecasting methodology, using more recent data, and removing expenses that do not provide ratepayer benefits.

This exhibit also addresses issues regarding SWG's pensions and benefits expenses, including post-retirement benefits other than pension (PBOPs) expenses.

- For TY 2014, DRA recommends total-company adjustments of \$12.2 million to SWG's request for \$86.8 million.
- DRA also recommends a labor loading factor of 59.88% instead of the 67.14% rate which SWG proposes.

DRA's adjustments are primarily due to lower forecasts regarding the cost of medical insurance, no funding of the utility's deferred executive compensation and supplemental executive retirement plan, flex benefits and using actual 2011 costs to calculate the labor loading factor.

2

**Exhibit DRA-06  
Intangible, Distribution and General Plant**

This exhibit addresses issues regarding SWG's plant additions and plant balances for the 3-year period from 2012-2014.

- For the Southern California Division, DRA recommends adjustments of \$8.7 million to SWG's request for \$375.7 million in plant-in-service from 2012-2014.
- For the Northern California Division, DRA recommends adjustments of \$1.5 million to SWG's request for \$129.9 million in plant-in-service from 2012-2014.
- For the South Lake Tahoe District, DRA does not take issue with SWG's request for

\$40.8 million in plant-in-service from 2012-2014.  
DRA's adjustments are primarily due to differences regarding forecasting methodology and using more recent data where appropriate.

1

<b>Exhibit DRA-07 Rate Base and Working Capital</b>
<p>This exhibit addresses issues regarding SWG's weighted-average rate base for TY 2014.</p> <ul style="list-style-type: none"><li>• For the Southern California Division, DRA recommends adjustments of \$10.5 million to SWG's request for \$177.2 million.</li><li>• For the Northern California Division, DRA recommends adjustments of \$1.0 million to SWG's request for \$72.6 million.</li><li>• For the South Lake Tahoe District, DRA recommends adjustments of \$0.046 million to SWG's request for \$25.0 million.</li></ul> <p>DRA's adjustments are primarily due to different forecasts of lag days for Federal and State income taxes, Materials &amp; Supplies inventories, deferred taxes and customer advances. Other differences in rate base are due to plant-in-service, which are addressed in Exhibit DRA-6.</p> <ul style="list-style-type: none"><li>• SWG provided a Book Depreciation Study dated December 2011. DRA reviewed SWG's study and concludes that the depreciation rates proposed by the utility for this rate case are reasonable.</li></ul>

2

<b>Exhibit DRA-08 Tax Expenses</b>
<p>This exhibit addresses issues regarding SWG's income, payroll, and property tax expenses for TY 2014, as well as franchise fees.</p> <ul style="list-style-type: none"><li>• For California Corporate Franchise Tax (CCFT), DRA recommends the use of the effective tax rate calculated for each Division.</li><li>• For property taxes, DRA recommends adjustments to the Northern and Southern California Divisions.</li><li>• DRA recommends adjustments to SWG's deferred taxes to reflect (i) the 2013 Bonus Depreciation statutory rates set forth in the American Tax Relief Act of 2012 and (ii) DRA's recommendations regarding net plant additions.</li><li>• For deferred taxes, the Commission should reject SWG's calculation of net operating losses from its parent company via common or "System" allocations.</li></ul>

3

<b>Exhibit DRA-09 Cost of Capital</b>
<p>The exhibit addresses issues regarding SWG's capital structure and cost of capital for TY 2014.</p> <ul style="list-style-type: none"><li>• DRA recommends a rate of return of 6.29% for the Southern California Division and 7.75% for the Northern California Division and SLT District.</li></ul>

- DRA recommends SWG’s capital structure should be based on the actual capital structure as of December 31, 2013.
- DRA recommends a cost of equity of 9.52%.
- For the Northern California Division and South Lake Tahoe District, DRA recommends a long-term cost of debt of 5.84%.
- For the Southern California Division, DRA recommends a long term cost of debt of 2.83%

1

**Exhibit DRA-10  
Results of Examination**

This exhibit addresses issues regarding DRA’s audit examination of SWG’s financial records for the period 2007 to 2011.

- After reviewing SWG’s financial accounts, DRA does not propose any audit adjustments.

2

**Exhibit DRA-11  
Revenue Allocation and Rate Design**

This exhibit addresses issues regarding SWG’s revenue allocation and rate design for 2014.

- DRA addresses SWG’s proposals on the Class Cost of Service Study, residential rates (including customer and commodity charges), and commercial rates.
- DRA makes recommendations regarding SWG’s proposed Customer Owned Yard Lines (COYL), Infrastructure Reliability and Replacement Adjustment Mechanism (IRRAM) and Conservation and Energy Efficiency (CEE) programs.

**VI. IF THE COMMISSION ADOPTS A RATE INCREASE GREATER THAN 20% FOR THE SOUTH LAKE TAHOE DISTRICT, THE RATE INCREASE SHOULD BE PHASED-IN OVER TWO YEARS**

SWG proposes that the 45% increase in operating margin that it forecasts for the SLT District be fully implemented in TY 2014. DRA’s Results of Operations model yields a comparatively lower 13% increase for TY 2014.

In the past, the Commission has agreed with DRA’s proposals to mitigate very large increases for a single year. In SWG’s last GRC (A.07-12-022) for TY 2009, DRA proposed to phase-in its revenue requirement deficiency over a 4-year period for the SLT District. The Commission adopted a settlement with a two year phase-in (without a carrying charge) of the adopted revenue requirement increase

1 for the SLT District.<sup>12</sup> In this GRC, the magnitude of the rate increase for the SLT  
2 District may necessitate a phased-in approach. If the Commission adopts a rate  
3 increase greater than 20% for the SLT District, DRA recommends that any rate  
4 increase in excess of 20% be phased in over two years.

## 5 **VII. POST-TEST YEAR RATEMAKING**

6 This section presents DRA's analyses and recommendations regarding  
7 SWG's Post-Test Year ratemaking testimony. DRA conducted its analysis by  
8 reviewing SWG's testimony, and uses an independent approach to the  
9 development of a post-Test Year mechanism.

### 10 **Background**

11 Prior to 1982, the base revenue requirement was adjusted during GRC  
12 proceedings and there were no rate adjustments between rate cases. Utilities  
13 received additional revenue between rate cases from customer growth. GRC rate  
14 adjustments for attrition were implemented in the early 1980's in response to  
15 unprecedented higher inflation and lower rates of customer growth and sales in  
16 the late 1970's. However, during the mid-1980's, inflation declined to more  
17 modest historical levels. Between rate cases, utilities were not automatically  
18 entitled to attrition rate increases. Although the Commission has authorized  
19 attrition-type increases for some utilities in the past, there have been times when  
20 the Commission has also denied such increases.<sup>13</sup> Absent an attrition-type  
21 mechanism, some utilities have had revenue balancing account protection from  
22 sales fluctuation. Further, highly volatile utility fuel-related costs, where the utility  
23 has limited control, were removed from base rates and are recovered through  
24 separate Energy Cost mechanisms with balancing accounts. Regarding attrition  
25 mechanisms, the Commission has stated the following:

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<sup>12</sup> D.08-11-048, *mimeo.*, at p. 9, Ordering Paragraph 1.

<sup>13</sup> In CPUC D.02-02-043, the Commission authorized PG&E a 2001 Attrition increase of approximately \$151 million while in D.03-03-034, the Commission denied PG&E's Attrition request for 2002.

1 The attrition mechanism is not an entitlement. Nor is it a method  
2 of insulating the company from the economic pressures which all  
3 businesses experience...Neither the Constitution nor case law  
4 has ever required automatic rate increases between general rate  
5 case applications. (CPUC D.93-12-043, 52 CPUC 2d 471, 492).  
6

7 Utility rates are set by the Commission for a particular Test Year, in this  
8 case 2014, through a GRC proceeding after extensive review and analysis.  
9 Attrition year increases are not scrutinized by the Commission to the same degree,  
10 typically resulting from an Advice Letter review.

11 In D.08-11-048, the Commission approved a settlement between SWG and  
12 DRA that provided a 2.95% annual attrition amount for Northern and Southern  
13 California, along with an annual fixed dollar amount of \$103,000 for SLT.

14 Given relatively low inflation rates in recent years, DRA has advocated an  
15 attrition recommendation for small energy utilities based on the All Urban-CPI  
16 Index (CPI-U) less a 0.5% productivity factor. DRA notes that IHS Global Insight's  
17 current CPI-U forecast is 1.4% for 2013, 1.6% for 2014, 1.7% for 2015, 1.9% for  
18 2016, 1.8% for 2017 and 1.8% for 2018.<sup>14</sup> CPI-U reflects the cost increases  
19 experienced by SWG's ratepayers.

20 In D.12-11-030, the Commission approved a settlement between California  
21 Pacific (CalPeco) and DRA that included a CPI-U minus 0.5% productivity factor  
22 attrition mechanism for CalPeco's TY 2013 GRC. In D.10-09-010, the  
23 Commission approved a settlement between PacifiCorp and DRA that included a  
24 CPI-U minus 0.5% productivity factor attrition mechanism for PacifiCorp's TY 2011  
25 GRC. The Commission approved an agreement between PacifiCorp and DRA to  
26 extend this mechanism an additional year for 2014. More recently, DRA, the  
27 California Farm Bureau Federation and PacifiCorp have agreed to extend the  
28 mechanism another year through 2015. Thus, PacifiCorp will have the mechanism  
29 in effect for 4 years.  
30

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<sup>14</sup> IHS Global Insight, US Economic Outlook, May 2013, p. 8.

1 **SWG's Post-Test Year Attrition Request**

2 SWG proposes to continue its current attrition escalation of 2.95% annually  
3 for the Northern California and Southern California Divisions, and extend it to  
4 include the SLT District. SWG also proposes an additional attrition amount to  
5 compensate the Company for the accelerated replacement of Aldyl-A mains and  
6 service line replacements for the SLT District.

7 **DRA Recommendation**

8 DRA recommends that the Commission adopt an annual attrition  
9 mechanism for SWG based on CPI-U minus a 0.5% productivity factor. Given the  
10 current low inflation regime, there is no reason to deviate from CPI-U minus a  
11 productivity factor. The Commission has recently adopted CPI-U minus 0.5%  
12 productivity factor settlements for similar small energy utilities in California. DRA's  
13 proposed Post-Test Year mechanism provides SWG reasonable annual rate  
14 increases based on inflation with an incentive to efficiently manage its costs.

15 SWG proposes an additional attrition amount for the South Lake Tahoe  
16 District for accelerated Aldyl-A mains and service line replacement for 2015-2018.  
17 SWG is already replacing its Aldyl-A service, but that "Southwest Gas is not  
18 proposing the accelerated replacement of AA due to safety concerns, as  
19 Southwest Gas believes the system will continue to operate in a safe and reliable  
20 manner that meets or exceeds pipeline safety regulations."<sup>15</sup> SWG's workpapers  
21 show that the additional Aldyl-A attrition amount practically doubles SWG's attrition  
22 request for SLT.<sup>16</sup> DRA opposes SWG's request for an additional attrition amount  
23 for SLT for accelerated Aldyl-A replacement. The Company has admitted the  
24 accelerated replacement of Aldyl-A is not for safety reasons, and SLT's ratepayers  
25 already face a substantial rate increase. DRA made no adjustment for TY 2014  
26 for Aldyl-A replacement, beyond what is included in the recorded data for 2012.  
27 SWG spent \$2.6 million in 2013 and is expected to spend the same amount in TY

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<sup>15</sup> SWG Testimony, Lang, p. 14, Ins. 24-27.

<sup>16</sup> SWG Vol. II-C, SLT District, Results of Operations, TY 2014, Ch. 22, sheet 2 of 13.

1 2014 on Aldyl-A replacement in SLT.<sup>17</sup> This embedded investment for Aldyl-A  
2 replacements is incorporated in the base margin for the SLT District. DRA's  
3 proposal will provide SWG the necessary funding to continue replacing Aldyl-A at  
4 the current levels.  
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<sup>17</sup> SWG Results of Operations, Vol. II-C, Ch. 17, Sheet 2 of 29.

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**VIII. APPENDIX**

<b><u>Exhibit No.</u></b>	<b><u>Subject</u></b>	<b><u>DRA Witness</u></b>
DRA-01	Executive Summary and Other Matters	Truman Burns
DRA-02	Summary of Earnings and Allocation Factors	Mark Loy
DRA-03	Billing Determinants	Maricela Sierra
DRA-04	Gas Supply and Distribution, Customer Accounts, Customer Service & Information Expenses	Oge Enyinwa
DRA-05	Administrative & General Expenses, Pensions & Benefits	Mariana Campbell
DRA-06	Intangible, Distribution and General Plant	Godson Ezekwo
DRA-07	Rate Base and Working Capital	Galen Dunham
DRA-08	Tax Expenses	Mark Loy
DRA-09	Cost of Capital	Thomas Renaghan
DRA-10	Results of Examination	Grant Novack
DRA-11	Revenue Allocation and Rate Design	Pearlie Sabino

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1 **IX. QUALIFICATIONS AND PREPARED TESTIMONY OF**  
2 **TRUMAN L. BURNS**

3 Q.1 Please state your name and business address.

4 A.1 My name is Truman L. Burns. My business address is 505 Van Ness  
5 Avenue, San Francisco, California, 94102.

6 Q.2 By whom are you employed and in what capacity?

7 A.2 I am employed by the California Public Utilities Commission as Program  
8 and Project Supervisor in the Division of Ratepayer Advocates Energy Cost  
9 of Service and Natural Gas Branch.

10 Q.3 Briefly describe your educational background and work experience.

11 A.3 I received a Bachelor of Arts Degree in Political Science and English and a  
12 Masters of Arts Degree in Political Science, State Politics and Policy  
13 Specialization, from the University of California, Davis. I received a Juris  
14 Doctor Degree from the University of San Francisco, and am a member of  
15 the California Bar. I joined the CPUC's Special Economics Projects Branch  
16 in 1986. During my employment with the CPUC, I have performed various  
17 tasks, and have spent most of my time on electric utility regulation. I have  
18 testified before the Commission related to PG&E's Diablo Canyon nuclear  
19 power plant (steam generator replacement cost effectiveness, nuclear  
20 decommissioning trust funds, target capacity factor, long-term operating  
21 costs, utility retained generation capital and operating costs) Humboldt Bay  
22 Unit No. 3 nuclear power plant (decommissioning trust funds and  
23 decommissioning costs) and Southern California Edison's San Onofre Units  
24 2 & 3 (utility retained generation capital and operating costs) and Unit 1  
25 nuclear power plant (environmental costs and rate base recovery). I have  
26 also testified before the Atomic Safety and Licensing Board of the U.S.  
27 Nuclear Regulatory Commission regarding PG&E's financial qualifications  
28 requirements for an independent spent fuel storage installation (ISFSI), and  
29 was appointed to the National Association of Regulatory Utility  
30 Commissioners Staff Subcommittee on Nuclear Issues-Waste Disposal in  
31 2004. I was DRA project coordinator for the California Pacific (CalPeco)  
32 Test Year 2013 GRC and co-coordinator for the Sempra TY 2012 GRC.

33 Q.4 What is the purpose of your testimony?

34 A.4 I am responsible for Exhibit DRA-01, Executive Summary and Other  
35 Matters. I am also DRA's project coordinator for the Southwest Gas  
36 Company's general rate case.

37 Q.5 Does that complete your prepared testimony?

38 A.5 Yes, it does.